Approved For Release 2005/03/16 : CIA-RDP80M01048A000400160002

MEMORANDUM FOR: The Director

10/11/74

Bill:

Attached are Letters of Instruction for [redacted] Chairman, Security Committee, and [redacted] Chairman of SIGINT. Both have had full coordination and are ready for your signature.

JMC

10 October 1974
(DATE)

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11 OCT 1974

MEMORANDUM FOR: Chairman, SIGINT Committee

SUBJECT : Letter of Instruction

1. As Chairman of the SIGINT Committee, your prime function is the identification of requirements and opportunities for SIGINT coverage derived from those substantive needs of intelligence users to which SIGINT can best contribute. In this you should project those needs for planning purposes both for national SIGINT and those SIGINT activities in support of the departmental and military command users. Specifically, I would like you, in consultation with the NIOs, to be the USIB coordinator for the Intelligence Community requirements for SIGINT.

2. The National SIGINT Plan will be developed by DIRNSA as the best way to structure the SIGINT Community to meet those requirements. I would expect you and your committee to review the National SIGINT Plan and provide your views and recommendations of its adequacy to the Director, NSA, the D/DCI/IC, and myself.

3. We need to rework our SIGINT requirements mechanism. I want you to seek improvement in expressing the Community's real needs so as to assist the Director, NSA, in executing his responsibilities for the planning and operation of the US SIGINT system. Such a mechanism should be able to accommodate the overall intelligence guidance promulgated in my "Perspectives" and "Objectives" and be responsive to the Key Intelligence Questions (KIQs) and to current expressions of needs by the NIOs and consumers of the SIGINT product within and without the Community. Your focus should be on translating

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the overall SIGINT needs of the users into specific SIGINT-oriented guidance of value to NSA.

4. I am concerned that there are many requirements "on the books" which cannot be fully substantiated. I would like you to take a hard look at all existing SIGINT requirements, revalidating those which stand the test and eliminating those requirements which can no longer be adequately justified. It would be useful to make a separate list of both. You should look to the NIOs and the Intelligence Community guidance I have issued to assist you in your review. A significant aspect of your effort will be to examine those unique military requirements which can be satisfied by the US SIGINT system. Here again, I am interested in identifying the resources which can be applied to both national and force support needs and those which are unique to each.

5. In providing leadership for better discipline in SIGINT requirements, I also expect you to challenge those requirements which can be satisfied better or in part by other sensors or collection means, i.e., PHOTINT, HUMINT, RADINT, etc. In so doing, you should refer to and consult with appropriate USIB committees on those requirements which reflect a multi-sensor configuration to the end that requirements levied on the SIGINT system recognize the essentiality of the SIGINT contribution.

6. Once a revalidated requirements base has been established, it will be important for you to monitor the system on a continuing basis to assess the extent to which available SIGINT resources can respond to these requirements. It may be necessary for you to seek adjustment in priorities and to identify issues which may arise as a result of contingencies, new opportunities, or resource shortfalls. Your recommendations on these matters could be very useful in my consultations with the USIB and the IRAC.

7. I would like your committee to continue to prepare the initial input for the SIGINT national reconnaissance program. As with other requirements, the needs should be really scrubbed to ensure that only the most important are driving this program.

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8. The SIGINT system is not complete without evaluation. To answer whether we are getting the best product for the money, it is necessary that you pursue, with the USIB participating agencies, the D/DCI/IC and the D/DCI/NIO, the means whereby value of SIGINT product can be judged. This will help close the loop in your study of requirements and help redirect efforts and/or define new initiatives to include R&D undertakings, as appropriate.

9. The US SIGINT resources have had some severe cutbacks. While second and third party collection as well as remoted, non-military US installations may offer some resource saving alternatives, it is apparent that in crisis situations these SIGINT assets are often lost or become unreliable. It is particularly in these crisis situations that we heavily rely on SIGINT. Backup plans and alternatives for our current SIGINT resources are needed and should be included in our National SIGINT Plan. Your review of that plan should include comments on its adequacy in this regard.

10. I would expect you to continue to advise me, the USIB, and the Chairman of the USIB Security Committee on policy matters regarding SIGINT security.

/s/ W. E. Colby

W. E. Colby

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THE DIRECTOR OF CENTRAL INTELLIGENCE
WASHINGTON, D. C. 20505

Executive Registry
74-6593

11 OCT 1974

MEMORANDUM FOR: Chairman, Security Committee

SUBJECT : Letter of Instruction

1. This Letter of Instruction identifies the major objectives on which I wish you and your Committee to concentrate during the coming year in the interest of continued improvements of the security posture of the intelligence community. It is highly important that we assure a focus of the collective expertise of the community on the identification of security weaknesses and the application of all necessary action to remedy them.

2. Your initial task will be the reorganization of the Security Committee which you should have fully operational by January 1975. In this connection, there is need to establish strong, aggressive subcommittees in the areas of general technical security countermeasures to facilitate development and application of equipment and techniques, computer security to review and formulate policies and procedures to protect the increasing volume of intelligence data stored and processed by our computers, and compartmentation systems to develop and provide special protection to those truly sensitive intelligence programs and projects. The subcommittees should be fully operational by January 1975.

3. I also look to the Security Committee to initiate by March 1975 a review of the national security policies and related DCIDs to ensure adequacy and applicability in the light of today's environment.

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4. I would also like you to expedite the Security Committee study of the CLAIRE proposal and forward recommendations to me by November 1974.

5. You should complete the necessary review of DCID 1/16, "Security of Compartmented Computer Operations," by May 1975 and see that DCID 1/16 is revised and proper guidance is furnished the intelligence community with regard to compartmented computer operations by June 1975.

6. In connection with your study of DCID 1/16 you should closely analyze available data as to penetration efforts directed against computer operations and prepare a suitable paper on threat analysis by June 1975.

7. I would like you to complete by February 1975 an update of the previous study on harassment and provocation by East European Intelligence Services against Americans in East European countries.

8. In order to ensure that community-wide protection is being given to sensitive compartmented information, I would like the Security Committee to begin a review of DCID 1/14, "Uniform Personnel Security Standards and Practices Governing Access to Sensitive Compartmented Information." I would like a status report on this review no later than April 1975 at which time you should advise me of your estimated date of completion.

9. In connection with requests to the USIB itself for declassification actions, I would like the Security Committee to initiate a review of procedures and make appropriate recommendations to me as to means to facilitate USIB compliance with declassification provisions of the Freedom of Information Act and the Executive Order 11652. I would like your recommendations by February 1975.

/s/ W. E. Colby

W. E. Colby

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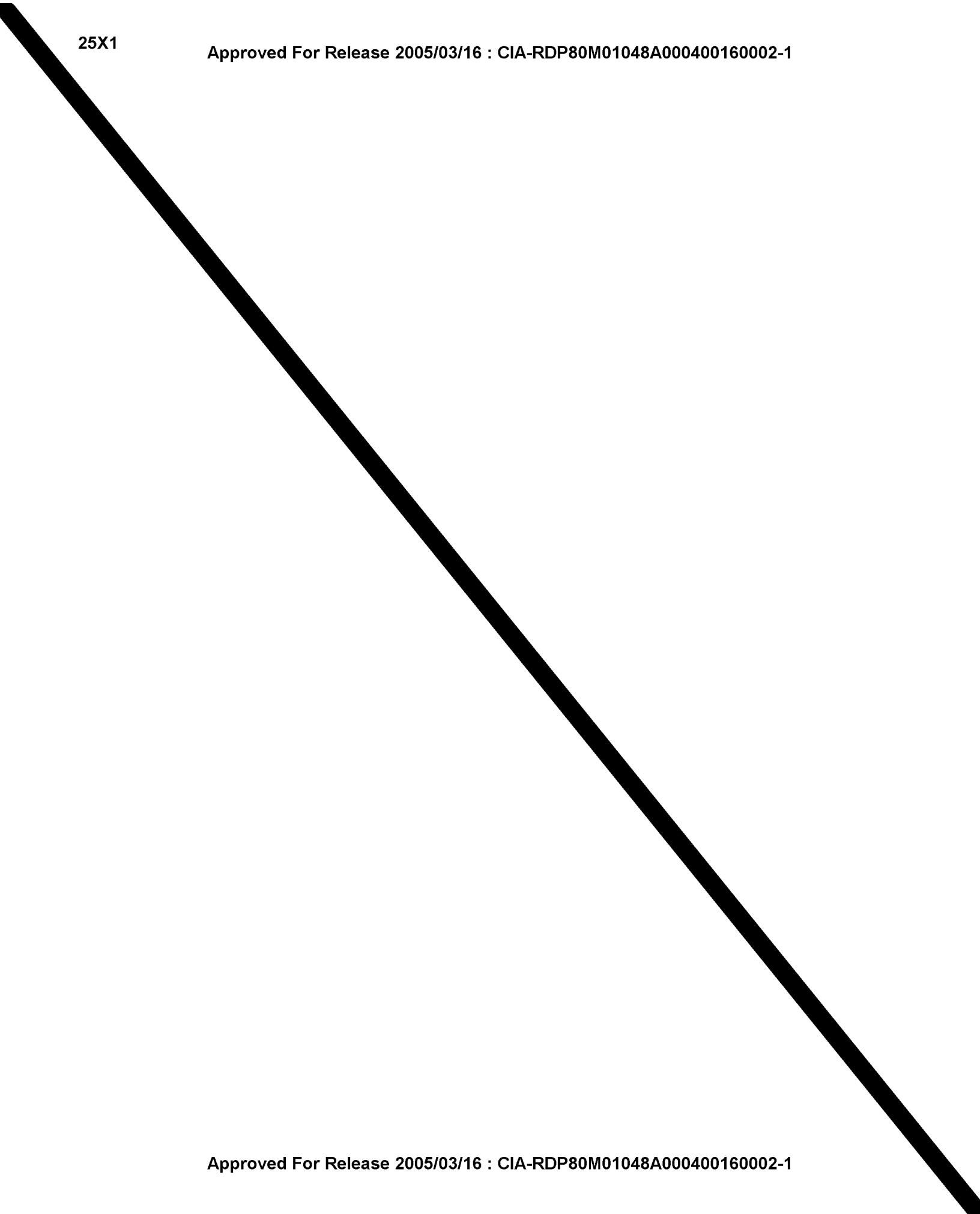

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